Received By: jkuesel

Bill

Received: 01/17/2005

For: Administration 6-5565  This file may be shown to any legislator: NO  May Contact:  State Govt - state bldg proj Local Gov't - misc  Subject:  State Govt - state bldg proj Local Gov't - misc  Submit via email: YES  Requester's email:  Peter.maternowski@doa.state.wi.us  Carbon copy (CC:) to:  Pre Topic:  No specific pre topic given  Topic:  State Building Program changes  Instructions:  Per attached.  Drafting History:  Vers.  Drafted  Reviewed  Typed  Typed  Proofed  Submitted  Jacketed  Required  /*  jkuesel  03/04/2005  03/08/2005  //  T schluet  03/08/2005  —  //  Jacketed  Jacketed  Required  S&L	Wanted:	Soon			Identical to LRB:			
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**LRB-1735** 12/09/2005 08:45:52 AM Page 2

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Received By: jkuesel

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Received: 01/17/2005

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**LRB-1735** 10/24/2005 03:32:09 PM Page 2

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**LRB-1735** 03/28/2005 11:51:48 AM Page 2

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Received By: jkuesel Received: 01/17/2005

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By/Representing: Maternowski For: Administration

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Addl. Drafters: May Contact:

Extra Copies: **RAC-1** State Govt - state bldg proj Subject:

Submit via email: YES

peter.maternowski@doa.state.wi.us Requester's email:

Carbon copy (CC:) to:

Pre Topic:

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State Building Program changes

**Instructions:** 

Per attached.

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#### Kuesel, Jeffery

From:

Maternowski, Peter

Sent:

Sunday, January 16, 2005 11:00 AM

To:

Kuesel, Jeffery

Subject:

Drafting Instructions: Building Commission

Jeff,

Attached is a memo with drafting instructions for the items we discussed on Friday. Please let me know if you have any questions.



Drafting 1structions Stat Lan.

Peter Maternowski Division of State Facilities (608) 266-5565

#### CORRESPONDENCE/MEMORANDUM

STATE OF WISCONSIN

Department of Administration
Division of State Facilities

Date:

January 14, 2005

To:

Jeffery Kuesel

Legislative Reference Bureau

From:

Peter Maternowski

Division of State Facilities

Subject:

Statutory Language Changes related to the Implementation of the State Building Program

Per our phone conversation, the Building Commission approved at their November meeting a package of statutory changes affecting the implementation of the State Building Program. The majority of the changes are contained in a 2003 bill draft (LRB 4122/2) that was prepared last year. This memo summarizes the changes approved by the Building Commission and notes how the proposed changes differ from language included in LRB 4122/2.

Please draft a bill for introduction by the one or more members of the Building Commission containing the following provisions:

- 1. Increase the threshold for projects that can be approved under the Governor's emergency authority to \$500,000 and allow delegation to Secretary of DOA, (s. 16.855 (16) (b) (2)). Emergency should be defined as any natural or man-caused situation that results in or may result in substantial injury or harm to the population or substantial damage to or loss of property. (Included in LRB 4122/2)
- 2. Increase enumeration threshold to \$1,000,000 (s. 20.924). (Included in LRB 4122/2)
- 3. Provide an exemption to the enumeration requirement for gift and federally funded projects if the following apply: 1) project funded with 100% FED or Gifts, 2) BC determines the project is in best interest of the state, 3) JCF approves the project. A similar provision was included in several budgets in the early 1990s as non-statutory language. (Not included in LRB 4122/2)
- 4. Increase the small project funding limit (s.13.48 (10), (29) and s. 16.855 (14), (22)) to \$200,000. In addition, specify that the \$200,000 limit is determined by the 'project cost' rather than construction cost. (Included in LRB 4122/2)
  - 5. Increase the small project funding limit to \$400,000 if the project is gift funded. (Included in LRB 4122/2)
- Allow the Governor to delegate contract approval authority to Secretary of DOA or his designee, (s. 16.87 (3)). Limit the governor's delegation authority to contract approvals less than \$1,000,000. (Delegation authority was included in LRB 4122/2, but the delegation limit was not)
- 7. Increase the threshold requiring bidding to \$75,000, (s. 16.855 (1)). This would allow the use of solicited bids for estimated construction costs below \$75,000.

Thank you for your attention to this request.

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AN ACT to amend 13.48 (3), 13.48 (40) (a), 13.48 (29), 16.855 (1), 16.855 (2)

(intro.), 16.835 (14) (a), 16.855 (16) (b) 2., 16.855 (22), 16.87 (3), 20.924 (1) (a), 20.924 (1) (b) and 20.924 (1) (b) of the statutes; relating to: approval of state

#### Analysis by the Legislative Reference Bureau

4

building/projects and contracts and use of bidding procedures on such contracts.

This bill makes changes to laws governing state building projects. The changes include:

- 1. Currently, with limited exceptions, the Building Commission may not authorize the design or construction, or the acquisition of land for, or the repair, remodeling, or improvement of any building, structure, or facility costing more than \$500,000 unless the building, structure, or facility is enumerated by law in the authorized state building program. This bill increases the threshold for which enumeration is required to projects costing more than \$1,000,000.
- 2. Currently, with limited exceptions, no state board, agency, officer, department, commission, or authority may enter into a contract for the construction, reconstruction, remodeling of, or addition to any building, structure, or facility that involves a cost of more than \$100,000 without completion of final plans and arrangement for supervision of construction and prior approval by the Building Commission. The commission may authorize simplified procedures to be used in lieu of statutorily prescribed procedures in awarding contracts for projects having an estimated cost of \$100,000 or less. This bill increases the threshold for which projects require review and approval by the commission, and for which simplified procedures

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may be used, to projects having a cost of not more than \$200,000 or, for projects that are financed entirely by gifts, grants, other receipts, or federal funds, projects having a cost of not more than \$400,000.

- 3. Currently, the Department of Administration (DOA) must let by contract to the lowest responsible bidder all construction work whenever the estimated cost of the project on which the work is to be performed exceeds \$30,000. This bill increases the threshold for which bids on contracts must be publicly solicited to projects costing more than \$75,000.
- 4. Currently, in emergency situations, the governor may authorize repairs and construction of a building, structure, or facility costing not more than \$250,000 without the approval of the Building Commission. This bill increases to not more than \$500,000 the threshold for which the governor may authorize repairs and construction in emergency situations of buildings, structures, or facilities and permits the governor to delegate to the secretary of administration the power to exercise this authority. The bill also defines "emergency" to mean any natural or human-caused situation that results or may result in substantial injury or harm to the population or substantial damage to or loss of property. Currently, the term "emergency" is undefined.

5. Currently, contracts and change orders to construction contracts involving an expenditure of more than \$60,000 require the approval of the governor. This bill permits the governor to delegate this approval authority, except with respect to construction contracts for environmental remediation work, to the secretary of

administration or the secretary's designee.

chang INVO/NIN

#### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 13.48 (3) of the statutes is amended to read:

13.48 (3) STATE BUILDING TRUST FUND. In the interest of the continuity of the program, the moneys appropriated to the state building trust fund under s. 20.867 (2) (f) shall be retained as a nonlapsing building depreciation reserve. Such moneys shall be deposited into the state building trust fund. At such times as the building commission directs, or in emergency situations under s. 16.855 (16) (b), the governor shall authorize releases from this fund to become available for projects and shall direct the department of administration to allocate from this fund such amounts as are approved for these projects. In issuing such directions, the building commission shall consider the cash balance in the state building trust fund, the necessity and

urgency of the proposed improvement, employment conditions and availability of materials in the locality in which the improvement is to be made. The building commission may authorize any project costing \$500,000 \$1,000,000 or less in accordance with priorities to be established by the building commission and may adjust the priorities by deleting, substituting or adding new projects as needed to reflect changing program needs and unforeseen circumstances. The building commission may enter into contracts for the construction of buildings for any state agency and shall be responsible for accounting for all funds released to projects. The building commission may designate the department of administration or the agency for which the project is constructed to act as its representative in such accounting.

**SECTION 2.** 13.48 (10) (a) of the statutes is amended to read:

corporate may enter into a contract for the construction, reconstruction, remodeling of or addition to any building, structure, or facility, in connection with any building project which involves a cost in excess of \$100,000, \$200,000 or. if the project is financed entirely by gifts, grants, other receipts, or federal funds, in excess of \$460,000 without completion of final plans and arrangement for supervision of construction and prior approval by the building commission. The building commission may not approve a contract for the construction, reconstruction, renovation or remodeling of or an addition to a state building as defined in s. 44.51 (2) unless it determines that s. 44.57 has been complied with or does not apply. This section applies to the department of transportation only in respect to buildings, structures and facilities to be used for administrative or operating functions, including buildings, land and equipment to be used for the motor vehicle emission inspection and maintenance program under s. 110.20.

SECTION 3.	13.48	(29)	of the	statutes i	is amen	ded to read:
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13.48 **(29)** SMALL PROJECTS. Except as otherwise required under s. 16.855 (10m), the building commission may prescribe simplified policies and procedures to be used in lieu of the procedures provided in s. 16.855 for any project the estimated construction cost of which does not exceed \$100,000 that does not require prior approval of the building commission under sub. (10) (a).

**Section 4.** 16.855 (1) of the statutes is amended to read:

16.855 (1) The department shall let by contract to the lowest qualified responsible bidder all construction work when the estimated construction cost of the project exceeds \$30,000 \$75,000, except for construction work authorized under s. 16.858 and except as provided in sub. (10m) or s. 13.48 (19). If a bidder is not a Wisconsin firm and the department determines that the state, foreign nation or subdivision thereof in which the bidder is domiciled grants a preference to bidders domiciled in that state, nation or subdivision in making governmental purchases, the department shall give a preference over that bidder to Wisconsin firms, if any, when awarding the contract, in the absence of compelling reasons to the contrary. The department may enter into agreements with states, foreign nations and subdivisions thereof for the purpose of implementing this subsection.

**SECTION 5.** 16.855 (2) (intro.) of the statutes is amended to read:

16.855 **(2)** (intro.) Except for projects authorized under s. 16.858, whenever the estimated construction cost of a project exceeds \$30,000 \$75.000, or if less and in the best interest of the state, the department shall:

**Section 6.** 16.855 (14) (a) of the statutes is amended to read:

16.855 **(14)** (a) If the estimated construction cost of a project exceeds \$100,000 requires prior approval of the building commission under s. 13.48 (10) (a) and bids

are required to be solicited under sub. (2), the department shall take both single bids and separate bids on any division of the work that it designates. If the estimated construction cost of a project does not exceed \$100,000 require prior approval of the building commission under s. 13.48 (10) (a) and bids are required to be solicited under sub. (2), the department may take single bids or separate bids on any division of the work that it designates. If the department awards contracts by the division of work, the department shall award the contracts according to the division of work selected for bidding. Except as provided in sub. (10m) (a), the department shall award all contracts to the lowest qualified responsible bidder or bidders that result in the lowest total construction cost for the project.

**S**ECTION **7.** 16.855 (16) (b) 2. of the statutes is amended to read:

16.855 (16) (b) 2. In emergency situations, the governor may approve repairs and construction of a building, structure, or facility in lieu of building commission approval under s. 13.48 (10), and for such purposes, may authorize the expenditure of up to \$250,000 \$500,000 from the state building trust fund or from other available moneys appropriated to an agency derived from any revenue source. The governor may delegate to the secretary the authority to grant approvals under this subdivision. The governor shall report any such authorization to the building commission at its next regular meeting following the authorization. In this subdivision, "emergency" means any natural or human-caused situation that results in or may result in substantial injury or harm to the population or substantial damage to or loss of property.

**Section 8.** 16.855 (22) of the statutes is amended to read:

16.855 **(22)** The provisions of this section, except sub. (10m), do not apply to construction work for any project the estimated construction cost of which does not

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exceed \$100,000 that does not require the prior approval of the building commission under s. 13.48 (10) (a) if the project is constructed in accordance with policies and procedures prescribed by the building commission under s. 13.48 (29). If the estimated construction cost of any project is at least \$30,000 \$75,000, and the building commission elects to utilize the procedures prescribed under s. 13.48 (29) to construct the project, the department shall provide adequate public notice of the project and the procedures to be utilized to construct the project on a publicly accessible computer site.

**SECTION 9.** 16.87 (3) of the statutes is amended to read:

16.87 (3) Except as provided in sub. (4), a contract under sub. (2) is not valid or effectual for any purpose until it is endorsed in writing and approved by the secretary or the secretary's designated assistant and, if the contract involves an expenditure over \$60,000, approved by the governor. The governor may delegate the authority to approve any contract requiring his or her approval under this subsection that involves an expenditure of Tess than to the secretary or the secretary's designee. Except as provided in sub. (4), no payment or compensation for work done under any contract involving \$2,500 or more, except a highway contract, may be made unless the written claim is audited and approved by the secretary or the secretary's designee. Any change order to a contract requiring approval under this subsection requires the prior approval by the secretary or the secretary's designated assistant and, if the change order involves an expenditure over \$60,000, the approval of the governor or, if the governor delegates and the change order involves an expenditure of less than his or her authority to approve contracts under this subsection, the approval of the

secretary or the secretary's designee.

SECTION 10. 20.924 (1) (a) of the statutes is amended to read:

1	20.924 (1) (a) Shall authorize the design and construction of any building,
2	structure or facility costing in excess of \$500,000 \$1.000.000 regardless of funding
3	source, only if that project is enumerated in the authorized state building program.
4	SECTION 11. 20.924 (1) (b) of the statutes is amended to read:
5	20.924 (1) (b) Shall authorize the acquisition of land, or the repair, remodeling
6	or improvement to any existing building, structure or facility costing in excess of
7	\$500,000 <u>\$1,000,000</u> , regardless of funding source, only if that project is enumerated
8	in the authorized state building program. This paragraph does not apply to the
9	acquisition of land by the building commission in the city of Madison within a block
10	number specified in s. 13.48 (18). This paragraph does not apply to projects
11	authorized under s. 16.858.
12	SECTION 12. 20.924 (1) (b) of the statutes, as affected by 1997 Wisconsin Act 27,
13	section 759, is amended to read:
14	20.924 (1) (b) Shall authorize the acquisition of land, or the repair, remodeling
15	or improvement to any existing building, structure or facility costing in excess of
16	\$500,000 <u>\$1,000,000</u> , regardless of funding source, only if that project is enumerated
17	in the authorized state building program. This paragraph does not apply to projects
18	authorized under s. 16.858.
19	SECTION 13. Effective date. This act takes effect on the day after publication,
12	

except as follows:

(1) The treatment of section 20.924 (1) (b) (by Section 12) of the statutes takes effect on July 1, 2002, or upon completion of acquisition of property sufficient for the construction of a facility to meet the space needs of the state law library, the

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SECTION 13

- legislative reference bureau library, and legislative and judicial branch agencies and
- 2 support staffs.

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(END)

#### 2005–2006 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INS 1A:

The bill also provides that enumeration is not required for the acquisition of land for, or for the construction, repair, remodeling or improvement of, any building, structure or facility if a) the project is funded entirely from federal moneys or private gifts or grants, or a combination of those funding sources; b) the Building Commission determines that the project is in the best interests of the state; and c) the Joint Committee on Finance approves the project.

# 2005–2006 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INS 6-23:

**SECTION 1.** 20.924 (1) (intro.) of the statutes is amended to read:

20.924 (1) (intro.) In Except as provided in subs. (3) and (3m), in supervising and authorizing the implementation of the state building program under the appropriation authority of s. 20.867, the building commission:

**History:** 1971 c. 125; 1973 c. 90; 1979 c. 34 s. 2102 (6) (a), (23) (a); 1983 a. 27 s. 2202 (23); 1985 a. 29 s. 3202 (26) (a); 1991 a. 269; 1993 a. 16; 1997 a. 5, 27; 1999 a. 9, 197; 2001 a. 16, 109; 2003 a. 326.

INS 7-18:

SECTION 2. 20.924 (3m) of the statutes is created to read:

20.924 (3m) Subsection (1) (a) and (b) does not apply to the acquisition of land for, or for the construction, repair, remodeling or improvement of, any building, structure or facility if all of the following conditions are met:

- (a) The project is funded entirely from federal moneys or private gifts or grants, or a combination of those funding sources.
- (b) The building commission determines that the project is in the best interests of the state.
  - (c) The joint committee on finance approves the project.

Department of Administration

Date:

March 21, 2005

To:

Jeffery Kuesel

From:

Peter Maternowski

Subject:

Revisions to LRB-1735/1

I have reviewed LRB-1735/1 and request consideration of the following changes:

On page 4, line 14 and page 6, line 10, the word construction is removed. It should be retained. The Building Commission specifically linked the limit to construction contract value.

On page 5, line 19 the following language is added "of a building, structure, or facility." A concern has been raised that the language could exclude building systems or infrastructure. Could the language be modified to be more inclusive?



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## State of Misconsin 2005 - 2006 LEGISLATURE

LRB-1735/1

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Regen

AN ACT to amend 13.48 (3), 13.48 (10) (a), 13.48 (29), 16.855 (1), 16.855 (2) (intro.), 16.855 (14) (a), 16.855 (16) (b) 2., 16.855 (22), 16.87 (3), 20.924 (1) (intro.), 20.924 (1) (a), 20.924 (1) (b) and 20.924 (1) (b); and to create 20.924 (3m) of the statutes; relating to: approval of state building projects and contracts and use of bidding procedures on such contracts.

#### Analysis by the Legislative Reference Bureau

This bill makes changes to laws governing state building projects. The changes include:

- 1. Currently, with limited exceptions, the Building Commission may not authorize the design or construction, or the acquisition of land for, or the repair, remodeling, or improvement of any building, structure, or facility costing more than \$500,000 unless the building, structure, or facility is enumerated by law in the authorized state building program. This bill increases the threshold for which enumeration is required to projects costing more than \$1,000,000. The bill also provides that enumeration is not required for the acquisition of land for, or for the construction, repair, remodeling or improvement of, any building, structure or facility if: a) the project is funded entirely from federal moneys or private gifts or grants, or a combination of those funding sources; b) the Building Commission determines that the project is in the best interests of the state; and c) the Joint Committee on Finance approves the project.
- 2. Currently, with limited exceptions, no state board, agency, officer, department, commission, or authority may enter into a contract for the construction,

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reconstruction, remodeling of, or addition to any building, structure, or facility that involves a cost of more than \$100,000 without completion of final plans and arrangement for supervision of construction and prior approval by the Building Commission. The commission may authorize simplified procedures to be used in lieu of statutorily prescribed procedures in awarding contracts for projects having an estimated cost of \$100,000 or less. This bill increases the threshold for which projects require review and approval by the commission, and for which simplified procedures may be used, to projects having a cost of not more than \$200,000 or, for projects that are financed entirely by gifts, grants, other receipts, or federal funds, projects having a cost of not more than \$400,000.

3. Currently, the Department of Administration (DOA) must let by contract to the lowest responsible bidder all construction work whenever the estimated cost of project on which the work is to be performed exceeds \$30,000. This bill increases the threshold for which bids on contracts must be publicly solicited to projects cost more than \$75,000.

4. Currently, in emergency situations, the governor may authorize repairs and construction of a building, structure, or facility costing not more than \$250,000 without the approval of the Building Commission. This bill increases to not more than \$500,000 the threshold for which the governor may authorize repairs and construction in emergency situations of buildings, structures, or facilities and permits the governor to delegate to the secretary of administration the power to exercise this authority. The bill also defines "emergency" to mean any natural or human-caused situation that results or may result in substantial injury or harm to the population or substantial damage to or loss of property. Currently, the term "emergency" is undefined.

5. Currently, contracts and change orders to construction contracts involving an expenditure of more than \$60,000 require the approval of the governor. This bill permits the governor to delegate this approval authority for any contract or change order involving an expenditure of less than \$1,000,000, except with respect to construction contracts for environmental remediation work, to the secretary of administration or the secretary's designee.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 13.48 (3) of the statutes is amended to read:

13.48 (3) STATE BUILDING TRUST FUND. In the interest of the continuity of the program, the moneys appropriated to the state building trust fund under s. 20.867 (2) (f) shall be retained as a nonlapsing building depreciation reserve. Such moneys shall be deposited into the state building trust fund. At such times as the building

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commission directs, or in emergency situations under s. 16.855 (16) (b), the governor shall authorize releases from this fund to become available for projects and shall direct the department of administration to allocate from this fund such amounts as are approved for these projects. In issuing such directions, the building commission shall consider the cash balance in the state building trust fund, the necessity and urgency of the proposed improvement, employment conditions and availability of materials in the locality in which the improvement is to be made. The building commission may authorize any project costing \$500,000 \$1,000,000 or less in accordance with priorities to be established by the building commission and may adjust the priorities by deleting, substituting or adding new projects as needed to reflect changing program needs and unforeseen circumstances. The building commission may enter into contracts for the construction of buildings for any state agency and shall be responsible for accounting for all funds released to projects. The building commission may designate the department of administration or the agency for which the project is constructed to act as its representative in such accounting.

**SECTION 2.** 13.48 (10) (a) of the statutes is amended to read:

13.48 (10) (a) No state board, agency, officer, department, commission or body corporate may enter into a contract for the construction, reconstruction, remodeling of or addition to any building, structure, or facility, in connection with any building project which involves a cost in excess of \$100,000, \$200,000 or, if the project is financed entirely by gifts, grants, other receipts, or federal funds, in excess of \$400,000 without completion of final plans and arrangement for supervision of construction and prior approval by the building commission. The building commission may not approve a contract for the construction, reconstruction, renovation or remodeling of or an addition to a state building as defined in s. 44.51

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(2) unless it determines that s. 44.57 has been complied with or does not apply. This section applies to the department of transportation only in respect to buildings, structures and facilities to be used for administrative or operating functions, including buildings, land and equipment to be used for the motor vehicle emission inspection and maintenance program under s. 110.20.

**SECTION 3.** 13.48 (29) of the statutes is amended to read:

13.48 (29) SMALL PROJECTS. Except as otherwise required under s. 16.855 (10m), the building commission may prescribe simplified policies and procedures to be used in lieu of the procedures provided in s. 16.855 for any project the estimated construction cost of which does not exceed \$100,000 that does not require prior approval of the building commission under sub. (10) (a).

**SECTION 4.** 16.855 (1) of the statutes is amended to read:

16.855 (1) The department shall let by contract to the lowest qualified responsible bidder all construction work when the estimated construction cost of the project exceeds \$30,000 \$75,000, except for construction work authorized under s. 16.858 and except as provided in sub. (10m) or s. 13.48 (19). If a bidder is not a Wisconsin firm and the department determines that the state, foreign nation or subdivision thereof in which the bidder is domiciled grants a preference to bidders domiciled in that state, nation or subdivision in making governmental purchases, the department shall give a preference over that bidder to Wisconsin firms, if any, when awarding the contract, in the absence of compelling reasons to the contrary. The department may enter into agreements with states, foreign nations and subdivisions thereof for the purpose of implementing this subsection.

SECTION 5. 16.855 (2) (intro.) of the statutes is amended to read:

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16.855 (2) (intro.) Except for projects authorized under s. 16.858, whenever the estimated construction cost of a project exceeds \$30,000 \$75,000, or if less and in the best interest of the state, the department shall:

**SECTION 6.** 16.855 (14) (a) of the statutes is amended to read:

16.855 (14) (a) If the estimated construction cost of a project exceeds \$100,000 requires prior approval of the building commission under s. 13.48 (10) (a) and bids are required to be solicited under sub. (2), the department shall take both single bids and separate bids on any division of the work that it designates. If the estimated construction cost of a project does not exceed \$100,000 require prior approval of the building commission under s. 13.48 (10) (a) and bids are required to be solicited under sub. (2), the department may take single bids or separate bids on any division of the work that it designates. If the department awards contracts by the division of work, the department shall award the contracts according to the division of work selected for bidding. Except as provided in sub. (10m) (a), the department shall award all contracts to the lowest qualified responsible bidder or bidders that result in the lowest total construction cost for the project.

SECTION 7. 16.855 (16) (b) 2. of the statutes is amended to read:

16.855 (16) (b) 2. In emergency situations, the governor may approve repairs and construction of a building, structure, or facility in lieu of building commission approval under s. 13.48 (10), and for such purposes, may authorize the expenditure of up to \$250,000 \$500,000 from the state building trust fund or from other available moneys appropriated to an agency derived from any revenue source. The governor may delegate to the secretary the authority to grant approvals under this subdivision. The governor shall report any such authorization to the building commission at its next regular meeting following the authorization. In this

subdivision, "emergency" means any natural or human-caused situation that results in or may result in substantial injury or harm to the population or substantial damage to or loss of property.

**SECTION 8.** 16.855 (22) of the statutes is amended to read:

16.855 (22) The provisions of this section, except sub. (10m), do not apply to construction work for any project the estimated construction cost of which does not exceed \$100,000 that does not require the prior approval of the building commission under s. 13.48 (10) (a) if the project is constructed in accordance with policies and procedures prescribed by the building commission under s. 13.48 (29). If the estimated construction cost of any project is at least \$30,000 \$75,000, and the building commission elects to utilize the procedures prescribed under s. 13.48 (29) to construct the project, the department shall provide adequate public notice of the project and the procedures to be utilized to construct the project on a publicly accessible computer site.

**SECTION 9.** 16.87 (3) of the statutes is amended to read:

16.87 (3) Except as provided in sub. (4), a contract under sub. (2) is not valid or effectual for any purpose until it is endorsed in writing and approved by the secretary or the secretary's designated assistant and, if the contract involves an expenditure over \$60,000, approved by the governor. The governor may delegate the authority to approve any contract requiring his or her approval under this subsection that involves an expenditure of less than \$1,000,000 to the secretary or the secretary's designee. Except as provided in sub. (4), no payment or compensation for work done under any contract involving \$2,500 or more, except a highway contract, may be made unless the written claim is audited and approved by the secretary or the secretary's designee. Any change order to a contract requiring approval under

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:. BILL

section 759, is amended to read:

this subsection requires the prior approval by the secretary or the secretary's		
designated assistant and, if the change order involves an expenditure over \$60,000,		
the approval of the governor or, if the governor delegates his or her authority to		
approve contracts under this subsection and the change order involves an		
expenditure of less than \$1,000,000, the approval of the secretary or the secretary's		
designee.		
SECTION 10. 20.924 (1) (intro.) of the statutes is amended to read:		
20.924 (1) (intro.) In Except as provided in subs. (3) and (3m), in supervising		
and authorizing the implementation of the state building program under the		
appropriation authority of s. 20.867, the building commission:		
SECTION 11. 20.924 (1) (a) of the statutes is amended to read:		
20.924 (1) (a) Shall authorize the design and construction of any building,		
structure or facility costing in excess of \$500,000 \$1,000,000 regardless of funding		
source, only if that project is enumerated in the authorized state building program.		
SECTION 12. 20.924 (1) (b) of the statutes is amended to read:		
20.924 (1) (b) Shall authorize the acquisition of land, or the repair, remodeling		
or improvement to any existing building, structure or facility costing in excess of		
\$500,000 $$1,000,000$ , regardless of funding source, only if that project is enumerated		
in the authorized state building program. This paragraph does not apply to the		
acquisition of land by the building commission in the city of Madison within a block		
number specified in s. 13.48 (18). This paragraph does not apply to projects		
authorized under s. 16.858.		
SECTION 13. 20.924 (1) (b) of the statutes, as affected by 1997 Wisconsin Act 27,		

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SECTION 1	lЗ

1	20.924 (1) (b) Shall authorize the acquisition of land, or the repair, remodeling
2	or improvement to any existing building, structure or facility costing in excess of
3	$$500,000 \ \underline{$1,000,000}$ , regardless of funding source, only if that project is enumerated
4	in the authorized state building program. This paragraph does not apply to projects
5	authorized under s. 16.858.
6	SECTION 14. 20.924 (3m) of the statutes is created to read:
7	20.924 (3m) Subsection (1) (a) and (b) does not apply to the acquisition of land
8	for, or for the construction, repair, remodeling or improvement of, any building,
9	structure or facility if all of the following conditions are met:
10	(a) The project is funded entirely from federal moneys or private gifts or grants,
11	or a combination of those funding sources.
12	(b) The building commission determines that the project is in the best interests
13	of the state.
14	(c) The joint committee on finance approves the project.
15	SECTION 15. Effective date. This act takes effect on the day after publication,
16	except as follows:
17	(1) The treatment of section 20.924 (1) (b) (by Section 13) of the statutes takes
18	effect on July 1, 2002, or upon completion of acquisition of property sufficient for the
19	construction of a facility to meet the space needs of the state law library, the
20	legislative reference bureau library, and legislative and judicial branch agencies and
21	support staffs.

(END)

#### Emery, Lynn

From:

Sent:

Emery, Lynn Friday, September 23, 2005 10:33 AM Maternowski, Peter

To:

Subject:

LRB 05-1735/2 (attached as requested by JTK)

**Attachments:** 

05-1735/2



05-17352.pdf (34 KB)

Lynn Emery Program Assistant Legislative Reference Bureau (608) 266-3561

## CORRESPONDENCE/MEMORANDUM

STATE OF WISCONSIN

Department of Administration Division of State Facilities

Date:

September 23, 2005

To:

Jeffery Kuesel

Legislative Reference Bureau

From:

Peter Maternowski

Division of State Facilities

Subject:

Statutory Language Changes related to the Implementation of the State Building Program

Per our phone conversation, the Building Commission approved at their September meeting a package of statutory changes affecting the implementation of the State Building Program. The majority of the changes are contained in the 2005 bill draft (LRB 1735/2) that was prepared last year. This memo summarizes the changes approved by the Building Commission.

Please draft a bill for introduction by the Building Commission containing the following provisions:

- 1. Increase the threshold for projects that can be approved under the Governor's emergency authority to \$500,000 and allow delegation to Secretary of DOA, (s. 16.855 (16) (b) (2)). Emergency should be defined as any natural or man-caused situation that results in or may result in substantial injury or harm to the population or substantial damage to or loss of property.
- 2. No change in current law enumeration level of \$500,000 (s. 20.924).
- 3. Provide an exemption to the enumeration requirement for gift and federally funded projects if the following apply: 1) project funded with 100% FED or Gifts, 2) BC determines the project is in best interest of the state, 3) JCF approves the project. A similar provision was included in several budgets in the early 1990s as non-statutory language. 4) require that the project review include an analysis of the impact of the project on agency operating costs.
- 4. Increase the small project funding limit (s.13.48 (10), (29) and s. 16.855 (14), (22)) to \$150,000. In addition, specify that the \$150,000 limit is determined by the 'project cost' rather than construction cost.
- 5. Allow the Governor to delegate contract approval authority to Secretary of DOA or his designee, (s. 16.87 (3)). Limit the governor's delegation authority to contract approvals less than \$150,000.
- 6. Increase the threshold requiring bidding to \$40,000, (s. 16.855 (1)). This would allow the use of solicited bids for estimated construction costs below \$75,000.

Finally, the Commission also approved including language related the dissolution of villages that was included in LRB 2677/1.

I have also included a summary of the changes with the Commission vote tally.

Thank you for your attention to this request and please contact me if you have any questions.

# Budget Efficiency / Statutory Language Items September 21, 2005, Items to be included in bill draft

Issue	Proposed Change	Vote	Item approved for inclusion
1) Emergency Approval	Increase threshold for projects that can be approved under the Governor's emergency authority to \$500,000 and allow delegation to Secretary of DOA. <b>Emergency</b> : Any natural or man-caused situation that results in or may result in substantial injury or harm to the population or substantial damage to or loss of property.	0-2	Include as proposed. Include proposed definition of emergency <i>Emergency:</i> Any natural or man-caused situation that results in or may result in substantial injury or harm to the population or substantial damage to or loss of property.
2) Enumeration Limit	Increase enumeration threshold to \$1,000,000	2-5	
	Exempt gift and federal funded projects from the enumeration requirement if the project is approved by the BC and JCF. (an exemption was provided in non-statutory language in the 1990's)	5-2	Include language providing an exemption from the enumeration requirements for projects if the following apply: 1) project funded with 100% FED or Gifts, 2) B.C. determines the project is in best interest of the state, 3) JCF approves the project 4) Review of the project includes an analysis of the impact of the project on agency operating costs.
3) Small Projects Funding	Increase Small Project maximum to \$200,000.	2-0	Increase Small Project maximum to \$150,000.
4)	Allow Small Projects increases to 200% of Small Project maximum, if additional funds are Gifts/Grants.	No Action	
5) Contract Approval Options	Allow Governor to delegate contract approval authority to Secretary of DOA or his designee.	2-0	Allow the delegation of signature authority for contracts with values less than \$150,000.

# Budget Efficiency / Statutory Language Items September 21, 2005, Items to be included in bill draft

enssi	Proposed Change	Vote	Item approved for inclusion
6) Contract Bidding	Increase the threshold requiring bidding to \$75,000. This would allow the use of solicited bids for estimated construction costs below \$75,000.	0-2	Increase the threshold requiring bidding to \$40,000.
ADDITIONAL ITEMS			
Village Dissolution	Eliminate uncertainty regarding assets and liabilities of a Village that votes to dissolve; s. 61.187	0-2	Include proposed language limiting Villages' authority to dissolve.



## State of Misconsin 2005 - 2006 LEGISLATURE

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2005 BILL

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AN ACT to amend 13.48 (3), 13.48 (10) (a), 13.48 (29), 16.855 (1), 16.855 (2)

(intro.), 16.855 (14) (a), 16.855 (16) (b) 2., 16.855 (22), 16.87 (3), 20.924 (1)

(intro), 20.924 (1) (a), 20.924 (1) (b) and 20.924 (1) (b); and to create 20.924

of the statutes; relating to: approval of state building projects and . and the allocation

contracts and use of bidding procedures on such contracts.

of village assets and l'abilities upon dissolution

## Analysis by the Legislative Reference Bureau

This bill makes changes to laws governing state building projects. The changes include:

1. Currently, with limited exceptions, the Building Commission may not authorize the design or construction, or the acquisition of land for, or the repair, remodeling, or improvement of any building, structure, or facility costing more than \$500,000 unless the building, structure, or facility is enumerated by law in the authorized state building program. This bill increases the threshold for which enumeration is required to projects costing more than \$1,000,000. The bill-also provides that enumeration is not required for the acquisition of land for, or for the construction, repair, remodeling or improvement of, any building, structure or facility if: a) the project is funded entirely from federal moneys or private gifts or grants, or a combination of those funding sources; b) the Building Commission determines that the project is in the best interests of the state; and the Joint Committee on Finance approves the project.

2. Currently, with limited exceptions, no state board, agency, officer, department, commission, or authority may enter into a contract for the construction,

of the Building Commission includes in its review of the project an analysis of the impact of the project woon the operating costs of the board; agency; officers dypar ment a commissions or authority for which the project

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reconstruction, remodeling of, or addition to any building, structure, or facility that involves a cost of more than \$100,000 without completion of final plans and arrangement for supervision of construction and prior approval by the Building Commission. The commission may authorize simplified procedures to be used in lieu of statutorily prescribed procedures in awarding contracts for projects having an estimated cost of \$100,000 or less. This bill increases the threshold for which projects require review and approval by the commission, and for which simplified procedures may be used, to projects having a cost of not more than \$200,000 or, for projects that are financed entirely by gifts, grants, other receipts, or federal funds, projects having a cost of not more than \$400,000.

3. Currently, the Department of Administration (DOA) must let by contract to the lowest responsible bidder all construction work whenever the estimated cost of construction for a project exceeds \$30,000. This bill increases the threshold for which bids on contracts must be publicly solicited to projects on which construction is estimated to cost more than \$75,000.

- 4. Currently, in emergency situations, the governor may authorize repairs and construction of a building, structure, or facility costing not more than \$250,000 without the approval of the Building Commission. This bill increases to not more than \$500,000 the threshold for which the governor may authorize repairs and construction in emergency situations of buildings, structures, or facilities and permits the governor to delegate to the secretary of administration the power to exercise this authority. The bill also defines "emergency" to mean any natural or human–caused situation that results or may result in substantial injury or harm to the population or substantial damage to or loss of property. Currently, the term "emergency" is undefined.
- 5. Currently, contracts and change orders to construction contracts involving an expenditure of more than \$60,000 require the approval of the governor. This bill permits the governor to delegate this approval authority for any contract or change order involving an expenditure of less than \$1,000,000, except with respect to construction contracts for environmental remediation work, to the secretary of administration or the secretary's designee.

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 13.48 (3) of the statutes is amended to read:

13.48 (3) STATE BUILDING TRUST FUND. In the interest of the continuity of the

program, the moneys appropriated to the state building trust fund under s. 20.867

(2) (f) shall be retained as a nonlapsing building depreciation reserve. Such moneys

shall be deposited into the state building trust fund. At such times as the building



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commission directs, or in emergency situations under s. 16.855 (16) (b), the governor shall authorize releases from this fund to become available for projects and shall direct the department of administration to allocate from this fund such amounts as are approved for these projects. In issuing such directions, the building commission shall consider the cash balance in the state building trust fund, the necessity and urgency of the proposed improvement, employment conditions and availability of materials in the locality in which the improvement is to be made. The building commission may authorize any project costing \$500,000 \$1,000,000 or less in accordance with priorities to be established by the building commission and may adjust the priorities by deleting, substituting or adding new projects as needed to reflect changing program needs and unforeseen circumstances The building commission may enter into contracts for the construction of buildings for any state agency and shall be responsible for accounting for all funds released to projects. The building commission may designate the department of administration or the agency for which the project is constructed to act as its representative in such accounting.

SECTION 2. 13.48 (10) (a) of the statutes is amended to read:

13.48 (10) (a) No state board, agency, officer, department, commission or body corporate may enter into a contract for the construction, reconstruction, remodeling of or addition to any building, structure, or facility, in connection with any building project which involves a cost in excess of \$100,000, \$200,000 or, if the project is financed entirely by gifts, grants, other receipts, or federal funds, in excess of

\$400,000 without completion of final plans and arrangement for supervision of construction and prior approval by the building commission. The building commission may not approve a contract for the construction, reconstruction, renovation or remodeling of or an addition to a state building as defined in s. 44.51

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(2) unless it determines that s. 44.57 has been complied with or does not apply. This section applies to the department of transportation only in respect to buildings, structures and facilities to be used for administrative or operating functions, including buildings, land and equipment to be used for the motor vehicle emission inspection and maintenance program under s. 110.20.

**SECTION 3.** 13.48 (29) of the statutes is amended to read:

13.48 (29) SMALL PROJECTS. Except as otherwise required under s. 16.855 (10m), the building commission may prescribe simplified policies and procedures to be used in lieu of the procedures provided in s. 16.855 for any project the estimated construction cost of which does not exceed \$100,000 that does not require prior approval of the building commission under sub. (10) (a).

**SECTION 4.** 16.855 (1) of the statutes is amended to read:

responsible bidder all construction work when the estimated construction cost of the project exceeds \$30,000 (15,000) (16,000) (1

**Section 5.** 16.855 (2) (intro.) of the statutes is amended to read:

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16.855 (2) (intro.) Except for projects authorized under s. 16.858, whenever the estimated construction cost of a project exceeds \$30,000 \$75,000, or if less and in the best interest of the state, the department shall:

**SECTION 6.** 16.855 (14) (a) of the statutes is amended to read:

16.855 (14) (a) If the estimated construction cost of a project exceeds \$100,000 requires prior approval of the building commission under s. 13.48 (10) (a) and bids are required to be solicited under sub. (2), the department shall take both single bids and separate bids on any division of the work that it designates. If the estimated construction cost of a project does not exceed \$100,000 require prior approval of the building commission under s. 13.48 (10) (a) and bids are required to be solicited under sub. (2), the department may take single bids or separate bids on any division of the work that it designates. If the department awards contracts by the division of work, the department shall award the contracts according to the division of work selected for bidding. Except as provided in sub. (10m) (a), the department shall award all contracts to the lowest qualified responsible bidder or bidders that result in the lowest total construction cost for the project.

**SECTION 7.** 16.855 (16) (b) 2. of the statutes is amended to read:

16.855 (16) (b) 2. In emergency situations, the governor may approve repairs and construction of a building, structure, or facility in lieu of building commission approval under s. 13.48 (10), and for such purposes, may authorize the expenditure of up to \$250,000 \$500,000 from the state building trust fund or from other available moneys appropriated to an agency derived from any revenue source. The governor may delegate to the secretary the authority to grant approvals under this subdivision. The governor shall report any such authorization to the building commission at its next regular meeting following the authorization. In this

subdivision, "emergency" means any natural or human-caused situation that results in or may result in substantial injury or harm to the population or substantial damage to or loss of property.

**SECTION 8.** 16.855 (22) of the statutes is amended to read:

16.855 (22) The provisions of this section, except sub. (10m), do not apply to construction work for any project the estimated construction cost of which does not exceed \$100,000 that does not require the prior approval of the building commission under s. 13.48 (10) (a) if the project is constructed in accordance with policies and procedures prescribed by the building commission under s. 13.48 (29). If the estimated construction cost of any project is at least \$30,000 (10 to construct the project, the department shall provide adequate public notice of the project and the procedures to be utilized to construct the project on a publicly accessible computer site.

**SECTION 9.** 16.87 (3) of the statutes is amended to read:

16.87 (3) Except as provided in sub. (4), a contract under sub. (2) is not valid or effectual for any purpose until it is endorsed in writing and approved by the secretary or the secretary's designated assistant and, if the contract involves an expenditure over \$60,000, approved by the governor. The governor may delegate the authority to approve any contract requiring his or her approval under this subsection that involves an expenditure of less than \$1,000,000 to the secretary or the secretary's designee. Except as provided in sub. (4), no payment or compensation for work done under any contract involving \$2,500 or more, except a highway contract, may be made unless the written claim is audited and approved by the secretary or the secretary's designee. Any change order to a contract requiring approval under

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this subsection requires the prior approval by the secretary or the secretary's
designated assistant and, if the change order involves an expenditure over \$60,000
the approval of the governor or, if the governor delegates his or her authority to
approve contracts under this subsection and the change order involves and expenditure of less than <b>\$1.609.000</b> , the approval of the secretary or the secretary's
designee.
SECTION 10. 20.924 (1) (intro.) of the statutes is amended to read:
20.924 (1) (intro.) In Except as provided in subs. (3) and (3m), in supervising
and authorizing the implementation of the state building program under the
appropriation authority of s. 20.867, the building commission:
SECTION 11. 20.924 (1) (a) of the statutes is amended to read:
20.924 (1) (a) Shall authorize the design and construction of any building
structure or facility costing in excess of \$500,000 \$1,000,000 regardless of funding
source, only if that project is enumerated in the authorized state building program
SECTION 12. 20.924 (1) (b) of the statutes is amended to read:
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20.924 (1) (b) Shall authorize the acquisition of land, or the repair, remodeling or improvement to any existing building, structure or facility costing in excess of \$500,000 \$1,000,000, regardless of funding source, only if that project is enumerated in the authorized state building program. This paragraph does not apply to the acquisition of land by the building commission in the city of Madison within a block number specified in s. 13.48 (18). This paragraph does not apply to projects authorized under s. 16.858.

SECTION 13. 20.924 (1) (b) of the statutes, as affected by 1997 Wisconsin Act 27,

section 759, is amended to read:

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20.924 (1) (b) Shall authorize the acquisition of land, or the repair, remodeling or improvement to any existing building, structure or facility costing in excess of \$500,000 \$1,000,000, regardless of funding source, only if that project is enumerated in the authorized state building program. This paragraph does not apply to projects authorized under s. 16.858.

**SECTION 14.** 20.924 (3m) of the statutes is created to read:

20.924 (3m) Subsection (1) (a) and (b) does not apply to the acquisition of land for, or for the construction, repair, remodeling or improvement of, any building, structure or facility if all of the following conditions are met:

- (a) The project is funded entirely from federal moneys or private gifts or grants, or a combination of those funding sources.
- (b) The building commission determines that the project is in the best interests he joint committee on finance approves the project. of the state.

The joint committee on finance approves the project.

Section 15. Effective date. This act takes effect on the day after publication, except as follows:

(1) The treatment of section 20.924 (1) (b) (by Section 13) of the statutes takes effect on July 1, 2002, or upon completion of acquisition of property sufficient for the construction of a facility to meet the space needs of the state law library, the legislative reference bureau library, and legislative and judicial branch agencies and

support staffs.

(END)

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AN ACT ...; relating to: the allocation of village assets and liabilities upon dissolution.

## Analysis by the Legislative Reference Bureau

## LOCAL GOVERNMENT

Under current law, the electors of a village may vote at an election to dissolve the village. To dissolve, at least a two-thirds majority of ballots cast at such an election must be in favor of dissolution. Within six months of a vote to dissolve the village, the village board (board) must dispose of the village property and settle all just claims against the village. If any assets or property are left after settling the village's debts, the board may determine what to do with the remaining assets or property. If the village's debts exceed its assets, the board may levy a tax to cover the deficiency. The village territory then reverts back to, and becomes part of, the town or towns from which it was taken or on which it is then located.

This bill repeals the current method for disposing of the village property, settling claims, levying taxes, and allocating the village's assets and debts. Under this bill, following a vote to dissolve the village, all assets and liabilities of the village are assigned to the town or towns to which the village territory reverts, based on a currently existing statute that governs the allocation of assets and liabilities of local governmental units, including cities, villages, towns, and school districts, whose territory is transferred from one local governmental unit to another. Also under this bill, if the town or towns from which all of the village territory was taken no longer exists, the village may not dissolve.

Dhe bill also changes the method of allocation of village assets and liabilities you descolution of a village.



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For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 61.187 (2) (a) of the statutes is amended to read:

61.187 **(2)** (a) If <u>Subject to par. (c)</u>, if two-thirds of the ballots cast at the election under sub. (1) are in favor of dissolution, the village shall, at the expiration of 6 months from the date of the election, cease to be a village.

**SECTION 2.** 61.187 (2) (b) of the statutes is repealed.

**SECTION 3.** 61.187 (2) (c) of the statutes is amended to read:

61.187 (2) (c) The territory included within the village at the time of its dissolution shall revert to and become a part of the town or towns from which it was taken or in which it is then located, except that if the town or towns from which all of the village territory was taken is no longer in existence, the village may not dissolve. The assets and liabilities of the village shall be apportioned under s.

66.0235 and, in accordance with that section, all assets and liabilities of the village shall become the assets and liabilities of the town or towns to which the village territory reverts.

Section 9355. Initial applicability, other.

(1) DISSOLUTION OF VILLAGES. The treatment of section 66.187 (2) (a), (b), and (c) of the statutes first applies to an election for the dissolution of a village that is held

on the effective date of this subsection.

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(END)

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Section #. 13.48 (6) of the statutes is amended to read:

by the building commission, which shall make its report as soon after November 20 as is possible. Such report shall include specific recommendations and establish priorities for the next 3 biennia from among all projects submitted which the building commission deems essential and shall recommend additional appropriations if necessary for the execution thereof. The building commission shall include in the report any projects proposed by the state fair park board involving a cost of not more than \$250,000, together with the method of financing proposed for those projects by the board, without recommendation. The building commission shall include in its report an appraisal and recommendation of available and alternative methods of financing buildings for the use of state agencies and shall file copies of its report with the governor-elect.

History: 1971 c. 125; 1973 c. 90; 1973 c. 243 s. 82; 1973 c. 335 s. 13; 1975 c. 39, 40, 198, 199; 1977 c. 26; 1977 c. 29 ss. 7, 8r, 1654 (8) (c); 1977 c. 325; 1977 c. 418 ss. 5, 5m, 924 (18) (c); 1979 c. 34, 221, 350; 1981 c. 341; 1983 a. 27 ss. 11 to 12n, 2202 (5); 1983 a. 36 ss. 18 to 20, 96 (3); 1983 a. 207; 1985 a. 29, 120; 1987 a. 27, 186, 395, 399; 1989 a. 31, 366; 1991 a. 39, 269, 315; 1993 a. 16, 288, 414; 1995 a. 27, 216, 225, 227; 1997 a. 5, 27, 35, 237; 1999 a. 9; 1999 a. 150 s. 672; 1999 a. 197; 2001 a. 16, 103; 2003 a. 33 ss. 25 to 26i, 9160; 2003 a. 91; 2005 a. 25.

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## Northrop, Lori

From:

Maternowski, Peter

Sent:

Friday, November 04, 2005 1:03 PM

To:

LRB.Legal

Cc:

Asbjornson, Karen

Subject: Release of draft

To whom it may concern:

Please release LRB-1735/3 to Senator Roessler's office and to Karen Asbjornson in the Senator's office. The draft was prepared on behalf of the State of Wisconsin Building.

Please let me know if you need any additional information.

Peter Maternowski Division of State Facilities (608) 266-5565

## Kuesel, Jeffery

From:

Maternowski, Peter

Sent:

Monday, November 07, 2005 10:15 AM

To: Cc: Kuesel, Jeffery Asbjornson, Karen

Subject:

FW. Release of draft

FYI

From:

Maternowski, Peter

Sent:

Friday, November 04, 2005 1:03 PM

To:

'Irb.legal@legis.state.wi.us'

Cc:

Subject:

Asbjornson, Karen Release of draft

To whom it may concern:

Please release LRB-1735/3 to Senator Roessler's office and to Karen Asbjornson in the Senator's office. The draft was prepared on behalf of the State of Wisconsin Building.

Please let me know if you need any additional information.

Peter Maternowski Division of State Facilities (608) 266-5565

## Kuesel, Jeffery

To: Subject: Asbjornson, Karen RE: Re: LRB 1735/3

Karen,

I will take care of your request by tomorrow.

Jeff Kuesel

From:

Asbjornson, Karen

Sent:

Wednesday, November 09, 2005 4:02 PM

To:

Kuesel, Jeffery

Cc:

Maternowski, Peter; Cramer, Robert; Culotta, Jason; Runde, Al

Subject:

Re: LRB 1735/3

Hi Jeff,

We need a change on the LRB 1735/3 bill draft. Please redraft a /4 with number two (see chart in attachment below) removed from the bill. Basically, we need the exemption for gift and federal funded projects language removed. Please send a copy of the /4 draft to both Senator Roessler and Representative Fitzgerald.

<< File: Statutory Language Chart for bill.doc >>

Please contact me if you have any further questions. Jeff, thank you for your assistance.

Karen Asbjornson Office of Senator Roessler 608-266-5300/1-888-736-8720 Karen.Asbjornson@legis.state.wi.us

# Budget Efficiency / Statutory Language Items September 21, 2005, Items to be included in bill draft

enssi	Proposed Change	Vote	Item approved for inclusion
1) Emergency Approval	Increase threshold for projects that can be approved under the Governor's emergency authority to \$500,000 and allow delegation to Secretary of DOA. <b>Emergency</b> : Any natural or man-caused situation that results in or may result in substantial injury or harm to the population or substantial damage to or loss of property.	7-0	Include as proposed. Include proposed definition of emergency <b>Emergency:</b> Any natural or man-caused situation that results in or may result in substantial injury or harm to the population or substantial damage to or loss of property.
2) Enumeration Limit	Increase enumeration threshold to \$1,000,000	2-5	
	Exempt gift and federal funded projects from the enumeration requirement if the project is approved by the BC and JCF. (an exemption was provided in non-statutory language in the 1990's)	5-2	Include language providing an exemption from the enumeration requirements for projects if the following apply: 1) project funded with 100% FED or Gifts, 2) B.C. determines the project is in best interest of the state, 3) JCF approves the project 4) Review of the project includes an analysis of the impact of the project on agency operating costs.
3) Small Projects Funding	Increase Small Project maximum to \$200,000.	7-0	Increase Small Project maximum to \$150,000.
4)	Allow Small Projects increases to 200% of Small Project maximum, if additional funds are Gifts/Grants.	No Action	
5) Contract Approval Options	Allow Governor to delegate contract approval authority to Secretary of DOA or his designee.	2-0	Allow the delegation of signature authority for contracts with values less than \$150,000.

# Budget Efficiency / Statutory Language Items September 21, 2005, Items to be included in bill draft

lssue	Proposed Change	Vote	Item approved for inclusion
6) Contract Bidding	Increase the threshold requiring bidding to \$75,000. This would allow the use of solicited bids for estimated construction costs below \$75,000.	2-0	Increase the threshold requiring bidding to \$40,000.
ADDITIONAL ITEMS			
Village Dissolution	Eliminate uncertainty regarding assets and liabilities of a Village that votes to dissolve; s. 61.187	7-0	Include proposed language limiting Villages' authority to dissolve.



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## State of Misconsin 2005 - 2006 LEGISLATURE

Fui 10/11-9:30Am

**2005 BILL** 

LRB-1735/3

JTK:cjs:p

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AN ACT to repeal 61.187 (2) (b); to amend 13.48 (6), 13.48 (10) (a), 13.48 (29),

16.855 (1), 16.855 (2) (intro.), 16.855 (14) (a), 16.855 (16) (b) 2., 16.855 (22),

16.87 (3), 20.924 (1) (intro.), 61.187 (2) (a) and 61.187 (2) (c); and to create

20.924 (3m) of the statutes; relating to: approval of state building projects and

contracts and use of bidding procedures on such contracts and the allocation of

village assets and liabilities upon dissolution.

## Analysis by the Legislative Reference Bureau

This bill makes changes to laws governing state building projects. The changes include:

1. Currently, with limited exceptions, the Building Commission may not authorize the design or construction, or the acquisition of land for, or the repair, remodeling, or improvement of any building, structure, or facility costing more than \$500,000 unless the building, structure, or facility is enumerated by law in the authorized state building program. This bill provides that enumeration is not required for the acquisition of land for, or for the construction, repair, remodeling or improvement of, any building, structure or facility if: a) the project is funded entirely from federal moneys or private gifts or grants, or a combination of those funding sources; b) the Building Commission determines that the project is in the best interests of the state; c) the Building Commission includes in its review of the project an analysis of the impact of the project upon the operating costs of the board, agency,

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officer, department, commission, or authority for which the project is to be constructed; and d) the Joint Committee on Finance approves the project.

Currently, with limited exceptions, no state board, agency, officer, department, commission, or authority may enter into a contract for the construction, reconstruction, remodeling of, or addition to any building, structure, or facility that involves a cost of more than \$100,000 without completion of final plans and arrangement for supervision of construction and prior approval by the Building Commission. The commission may authorize simplified procedures to be used in lieu of statutorily prescribed procedures in awarding contracts for projects having an estimated cost of \$100,000 or less. This bill increases the threshold for which projects require review and approval by the commission, and for which simplified procedures may be used, to projects having a cost of not more than \$150,000.

2. E. Currently, the Department of Administration (DOA) must let by contract to the lowest responsible bidder all construction work whenever the estimated cost of construction for a project exceeds \$30,000. This bill increases the threshold for which bids on contracts must be publicly solicited to projects on which construction is

estimated to cost more than \$40,000.

Currently, in emergency situations, the governor may authorize repairs and construction of a building, structure, or facility costing not more than \$250,000 without the approval of the Building Commission. This bill increases to not more than \$500,000 the threshold for which the governor may authorize repairs and construction in emergency situations of buildings, structures, or facilities and permits the governor to delegate to the secretary of administration the power to exercise this authority. The bill also defines "emergency" to mean any natural or human-caused situation that results or may result in substantial injury or harm to the population or substantial damage to or loss of property. Currently, the term "emergency" is undefined.

Currently, contracts and change orders to construction contracts involving an expenditure of more than \$60,000 require the approval of the governor. This bill permits the governor to delegate this approval authority for any contract or change order involving an expenditure of less than \$150,000, except with respect to construction contracts for environmental remediation work, to the secretary of

administration or the secretary's designee.

The bill also changes the method of allocation of village assets and liabilities upon dissolution of a village. Under current law, the electors of a village may vote at an election to dissolve the village. To dissolve, at least a two-thirds majority of ballots cast at such an election must be in favor of dissolution. Within six months of a vote to dissolve the village, the village board (board) must dispose of the village property and settle all just claims against the village. If any assets or property are left after settling the village's debts, the board may determine what to do with the remaining assets or property. If the village's debts exceed its assets, the board may levy a tax to cover the deficiency. The village territory then reverts back to, and becomes part of, the town or towns from which it was taken or on which it is then located.

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This bill repeals the current method for disposing of the village property, settling claims, levying taxes, and allocating the village's assets and debts. Under this bill, following a vote to dissolve the village, all assets and liabilities of the village are assigned to the town or towns to which the village territory reverts, based on a currently existing statute that governs the allocation of assets and liabilities of local governmental units, including cities, villages, towns, and school districts, whose territory is transferred from one local governmental unit to another. Also under this bill, if the town or towns from which all of the village territory was taken no longer exists, the village may not dissolve.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 13.48 (6) of the statutes is amended to read:

13.48 (6) REVIEW OF PROJECTS. All reports submitted as provided by sub. (4) shall be reviewed by the building commission, which shall make its report as soon Such report shall include specific after November 20 as is possible. recommendations and establish priorities for the next 3 biennia from among all projects submitted which the building commission deems essential and shall recommend additional appropriations if necessary for the execution thereof. If any project is proposed to be constructed without enumeration under s. 20.924 (1), the building commission shall include in the report an analysis of the impact of the project upon the operating costs of the board, agency, officer, department, commission or body corporate for which the project is to be constructed. The building commission shall include in the report any projects proposed by the state fair park board involving a cost of not more than \$250,000, together with the method of financing proposed for those projects by the board, without recommendation. The building commission shall also include in its report an appraisal and recommendation of available and alternative methods of financing buildings for the

use of state agencies and shall file copies of its report with the governor or governor-elect.

**SECTION 2.** 13.48 (10) (a) of the statutes is amended to read:

13.48 (10) (a) No state board, agency, officer, department, commission or body corporate may enter into a contract for the construction, reconstruction, remodeling of or addition to any building, structure, or facility, in connection with any building project which involves a cost in excess of \$100,000, \$150,000 without completion of final plans and arrangement for supervision of construction and prior approval by the building commission. The building commission may not approve a contract for the construction, reconstruction, renovation or remodeling of or an addition to a state building as defined in s. 44.51 (2) unless it determines that s. 44.57 has been complied with or does not apply. This section applies to the department of transportation only in respect to buildings, structures and facilities to be used for administrative or operating functions, including buildings, land and equipment to be used for the motor vehicle emission inspection and maintenance program under s. 110.20.

**Section 3.** 13.48 (29) of the statutes is amended to read:

13.48 (29) SMALL PROJECTS. Except as otherwise required under s. 16.855 (10m), the building commission may prescribe simplified policies and procedures to be used in lieu of the procedures provided in s. 16.855 for any project the estimated construction cost of which does not exceed \$100,000 that does not require prior approval of the building commission under sub. (10) (a).

**Section 4.** 16.855 (1) of the statutes is amended to read:

16.855 (1) The department shall let by contract to the lowest qualified responsible bidder all construction work when the estimated construction cost of the project exceeds \$30,000 \$40,000, except for construction work authorized under s.

16.858 and except as provided in sub. (10m) or s. 13.48 (19). If a bidder is not a Wisconsin firm and the department determines that the state, foreign nation or subdivision thereof in which the bidder is domiciled grants a preference to bidders domiciled in that state, nation or subdivision in making governmental purchases, the department shall give a preference over that bidder to Wisconsin firms, if any, when awarding the contract, in the absence of compelling reasons to the contrary. The department may enter into agreements with states, foreign nations and subdivisions thereof for the purpose of implementing this subsection.

**Section 5.** 16.855 (2) (intro.) of the statutes is amended to read:

16.855 (2) (intro.) Except for projects authorized under s. 16.858, whenever the estimated construction cost of a project exceeds \$30,000 \$40,000, or if less and in the best interest of the state, the department shall:

**Section 6.** 16.855(14) (a) of the statutes is amended to read:

16.855 (14) (a) If the estimated construction cost of a project exceeds \$100,000 requires prior approval of the building commission under s. 13.48 (10) (a) and bids are required to be solicited under sub. (2), the department shall take both single bids and separate bids on any division of the work that it designates. If the estimated construction cost of a project does not exceed \$100,000 require prior approval of the building commission under s. 13.48 (10) (a) and bids are required to be solicited under sub. (2), the department may take single bids or separate bids on any division of the work that it designates. If the department awards contracts by the division of work, the department shall award the contracts according to the division of work selected for bidding. Except as provided in sub. (10m) (a), the department shall award all contracts to the lowest qualified responsible bidder or bidders that result in the lowest total construction cost for the project.

**SECTION 7.** 16.855 (16) (b) 2. of the statutes is amended to read:

16.855 (16) (b) 2. In emergency situations, the governor may approve repairs and construction of a building, structure, or facility in lieu of building commission approval under s. 13.48 (10), and for such purposes, may authorize the expenditure of up to \$250,000 \$500,000 from the state building trust fund or from other available moneys appropriated to an agency derived from any revenue source. The governor may delegate to the secretary the authority to grant approvals under this subdivision. The governor shall report any such authorization to the building commission at its next regular meeting following the authorization. In this subdivision, "emergency" means any natural or human-caused situation that results in or may result in substantial injury or harm to the population or substantial damage to or loss of property.

**Section 8.** 16.855 (22) of the statutes is amended to read:

16.855 (22) The provisions of this section, except sub. (10m), do not apply to construction work for any project the estimated construction cost of which does not exceed \$100,000 that does not require the prior approval of the building commission under s. 13.48 (10) (a) if the project is constructed in accordance with policies and procedures prescribed by the building commission under s. 13.48 (29). If the estimated construction cost of any project is at least \$30,000 \$40,000, and the building commission elects to utilize the procedures prescribed under s. 13.48 (29) to construct the project, the department shall provide adequate public notice of the project and the procedures to be utilized to construct the project on a publicly accessible computer site.

**Section 9.** 16.87 (3) of the statutes is amended to read:

16.87 (3) Except as provided in sub. (4), a contract under sub. (2) is not valid or effectual for any purpose until it is endorsed in writing and approved by the secretary or the secretary's designated assistant and, if the contract involves an expenditure over \$60,000, approved by the governor. The governor may delegate the authority to approve any contract requiring his or her approval under this subsection that involves an expenditure of less than \$150,000 to the secretary or the secretary's designee. Except as provided in sub. (4), no payment or compensation for work done under any contract involving \$2,500 or more, except a highway contract, may be made unless the written claim is audited and approved by the secretary or the secretary's designee. Any change order to a contract requiring approval under this subsection requires the prior approval by the secretary or the secretary's designated assistant and, if the change order involves an expenditure over \$60,000, the approval of the governor or, if the governor delegates his or her authority to approve contracts under this subsection and the change order involves an expenditure of less than \$150,000, the approval of the secretary or the secretary's designee.

SECTION 10. 20.924 (1) (intro.) of the statutes is amended to read:

20.924 (1) (intro.) In Except as provided in subs. (3) and (3m), in supervising and authorizing the implementation of the state building program under the appropriation authority of s. 20.867, the building commission:

SECTION 11. 20.924 (3m) of the statutes is created to read:

20.924 (3m) Subsection (1) (a) and (b) does not apply to the acquisition of land for, or for the construction, repair, remodeling or improvement of, any building, structure or facility if all of the following conditions are met:

(a) The project is funded entirely from federal moneys or private gifts or grants, or a combination of those funding sources.

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1	(b) The building commission determines that the project is in the best interests
2	of the state.
3	(c) The building commission includes in its review under s. 13.48 (6) an analysis
4	of the impact of the project upon operating costs.
5	(d) The joint committee on finance approves the project.
6	SECTION 12. 61.187 (2) (a) of the statutes is amended to read:
7	61.187 (2) (a) If Subject to par. (c), if two-thirds of the ballots cast at the election
8	under sub. (1) are in favor of dissolution, the village shall, at the expiration of 6
9	months from the date of the election, cease to be a village.
10	SECTION 13. 61.187 (2) (b) of the statutes is repealed.
11	SECTION 14. 61.187 (2) (c) of the statutes is amended to read:
12	61.187 (2) (c) The territory included within the village at the time of its
13	dissolution shall revert to and become a part of the town or towns from which it was
14	taken or in which it is then located, except that if the town or towns from which all
15	of the village territory was taken is no longer in existence, the village may not
16	dissolve. The assets and liabilities of the village shall be apportioned under s.
17	66.0235 and, in accordance with that section, all assets and liabilities of the village
18	shall become the assets and liabilities of the town or towns to which the village
19	territory reverts.
20	Section 15. Initial applicability.
21	(1) DISSOLUTION OF VILLAGES. The treatment of section 66.187 (2) (a), (b), and
22	(c) of the statutes first applies to an election for the dissolution of a village that is held
23	on the effective date of this subsection.

(END)

## Barman, Mike

From:

Kuesel, Jeffery

Sent:

Tuesday, November 22, 2005 4:35 PM

To:

Barman, Mike

Subject:

FW: Re: Roessler drafts

From:

Asbjornson, Karen

Sent:

Tuesday, November 22, 2005 12:18 PM

To:

Kuesel, Jeffery

Subject:

Re: Roessler drafts

Hi Jeff,

Thanks for the draft of LRB 1735/4 (Building Commission statutory language). Please send me an electronic copy of /4.

In addition, please cancel our request (you should have received a contact from Mike Wagner in the Roessler office) to have the Lt. Governor bill draft redrafted.

Thank you again for your assistance and Happy Thanksgiving!

Karen Asbjornson Office of Senator Roessler 608-266-5300/1-888-736-8720 Karen. Asbjornson@legis.state.wi.us

## Barman, Mike

From:

Barman, Mike

Sent:

Wednesday, November 23, 2005 7:53 AM

To:

Sen.Roessler

Subject:

LRB 05-1735/4 (un-introduced) (attached - requested by Karen Asbjornson)

Attachments:

05-1735/4



Mike Barman (Senior Program Assistant)
State of Wisconsin - Legislative Reference Bureau
Legal Section - Front Office
1 East Main Street, Suite 200
Madison, WI 53703

(608) 266-3561 / mike.barman@legis.state.wi.us

## Barman, Mike

From:

Kuesel, Jeffery

Sent:

Thursday, December 08, 2005 4:41 PM

To:

Barman, Mike

Cc:

Asbjornson, Karen

Subject:

FW: LRB 05-1735/4 (un-introduced) (attached - requested by Karen Asbjornson)

Attachments:

Mike,

Please jacket the senate bill for Sen. Roessler.

Jeff

From:

Asbjornson, Karen

Sent:

Thursday, December 08, 2005 4:09 PM

To:

Kuesel, Jeffery

Cc: Subject: Culotta, Jason FW: LRB 05-1735/4 (un-introduced) (attached - requested by Karen Asbjornson)

Hi Jeff,

Please jacket LRB 05-1735/4 for introduction -- Senate bill for Senator Roessler and Assembly bill for Representative Fitzgerald. I carbon copied Jason, so he can confirm with you if he has to ask for his boss he can do so. Thanks for your assistance!



05-17354.pdf (28

Karen Asbjornson Office of Senator Roessler 608-266-5300/1-888-736-8720 Karen. Asbjornson@legis.state.wi.us